INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS
JUNE 30, 2011

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<u>OFFICIALS</u>

<u>Name</u>	<u>Title</u>	Term <u>Expires</u>
Richard C. Reed Lee Dimmitt Stephen Burgmeier	Board of Supervisors Board of Supervisors Board of Supervisors	January, 2015 January, 2013 January, 2013
Scott Reneker	County Auditor	January, 2013
Terri Kness	County Treasurer	January, 2015
Kelly Spees	County Recorder	January, 2015
Jerry R. Droz	County Sheriff	January, 2013
Timothy W. Dille	County Attorney	January, 2015
Sheri Blough Neff	County Assessor	January, 2016

INDEPENDENT AUDITOR'S REPORT

To the Officials of Jefferson County, Iowa:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the County's basic financial statements listed in the table of contents. These financial statements are the responsibility of Jefferson County, Iowa's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, lowa at June 30, 2011, and the respective changes in financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 22, 2012 on our consideration of Jefferson County, lowa's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and the Schedule of Funding Progress for the Retiree Health Plan on pages 3 through 8 and 29 through 32 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Jefferson County, lowa's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2010 (which are not presented herein) and expressed unqualified opinions on those financial statements. The financial statements for the three years ended June 30, 2004 (which are not presented herein) were audited by other auditors, who expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 11, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa February 22, 2012

MANAGEMENT'S DISCUSSION AND ANALYSIS

Jefferson County, Iowa, provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2011. We encourage readers to consider this information in conjunction with the County's financial statements, which follow.

2011 FINANCIAL HIGHLIGHTS

- The County's Governmental funds' revenues increased \$535,971 from fiscal 2010 to fiscal 2011.
- The County's Governmental funds' expenses increased \$578,331 in fiscal 2011 compared to fiscal 2010. Roads and transportation expenses increased by \$323,590.
- The County's governmental fund balances decreased 1.3%, or \$218,629, from June 30, 2010 to June 30, 2011.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the County's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Jefferson County, lowa as a whole and present an overall view of the County's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Jefferson County, lowa's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Jefferson County, lowa acts solely as an agent or custodian for the benefit of those outside of County government (Agency Funds).

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the County's budget for the year and the schedule of funding progress for the retiree health plan.

Other Supplementary Information provides detailed information about the nonmajor governmental Funds and the individual Agency Funds.

REPORTING THE COUNTY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the County's finances is, "Is the County as a whole better off or worse off as a result of the year's activities?" The Statement of Net Assets and the Statement of Activities report information which helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account, regardless of when cash is received or paid.

The Statement of Net Assets presents all of the County's assets and liabilities, with the difference between the two reported as "net assets". Over time, increases or decreases in the County's net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The County's governmental activities are presented in the Statement of Net Assets and the Statement of Activities. Governmental activities include public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, interest on long-term debt and capital projects. Property tax and state and federal grants finance most of these activities.

Fund Financial Statements

The County has two kinds of funds:

- Governmental funds account for most of the County's basic services. These focus on how money flows into and out of those funds, and the balances left at year-end that are available for spending. The governmental funds include:
 - 1. The General Fund,
 - 2. The Special Revenue Funds, such as Mental Health, Rural Services and Secondary Roads,
 - 3. Capital Projects Funds, such as the DHS Building Project,
 - 4. The Debt Service Fund.

These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the County's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Fiduciary funds are used to report assets held in a trust or agency capacity for others which cannot be used to support the County's own programs. These fiduciary funds include Agency Funds that account for schools, emergency management services and the County Assessor, to name a few.

The required financial statement for fiduciary funds is a statement of fiduciary assets and liabilities.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net assets may serve over time as a useful indicator of financial position. Jefferson County, lowa's combined net assets decreased from \$16,957,651 to \$16,739,022 at June 30, 2011. The analysis that follows focuses on the changes in the net assets for governmental activities.

Net Assets of Governmental Activities

	June 30, 2011	<u>June 30, 2010</u>
Current and other assets Capital assets Total assets	\$ 9,823,180 <u>14,440,782</u> <u>24,263,962</u>	\$ 9,516,249
Long-term liabilities Other liabilities Total liabilities	1,335,142 <u>6,189,798</u> <u>7,524,940</u>	1,483,291 5,551,625 7,034,916
Net assets: Invested in capital assets, net of related debt Restricted Unrestricted	13,399,128 2,976,210 <u>363,684</u>	13,250,446 3,075,844 <u>631,361</u>
Total net assets	\$ <u>16,739,022</u>	\$ <u>16,957,651</u>

Net assets of Jefferson County, lowa's governmental activities decreased by \$218,629 (\$16,739,022 compared to \$16,957,651). The largest portion of the County's net assets is the invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net assets represent resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net assets—the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements—are reported at \$363,684 at June 30, 2011 a decrease of \$267,677 from the prior year.

Changes in Net Assets of Governmental Activities

Pavarana	-	ear ended ne 30, 2011	-	ear ended ne 30, 2010
Revenues:				
Program revenues:				
Charges for service	\$	969,668	\$	1,396,588
Operating grants, contributions and restricted interest		4,719,627		3,766,429
Capital grants, contributions and restricted interest		361,401		359,114
General revenues:				·
Property tax		3,459,487		3,304,069
Penalty and interest on property tax		81,080		82,363
State tax credits		120,531		130,583
Unrestricted investment earnings		60,843		92,474
Other general revenues		590,417		695,463
Total revenues		10,363,054		9,827,083

Program expenses:		
Public safety and legal services	2,762,725	2,937,029
Physical health and social services	709,398	637,612
Mental health	1,228,575	1,063,870
County environment and education	653,502	597,904
Roads and transportation	3,723,809	3,400,219
Governmental services to residents	494,790	544,985
Administration	981,225	784,118
Interest on long-term debt	24,978	37,615
Capital projects	<u>2,681</u>	
Total expenses	<u>10,581,683</u>	10,003,352
Change in net assets	(218,629)	(176,269)
Net assets beginning of year, as restated	<u>16,957,651</u>	17,133,920
Net assets end of year	\$ 16,739,022	\$ 16.957,651

INDIVIDUAL MAJOR FUND ANALYSIS

As Jefferson County, lowa completed the year, its governmental funds reported a combined fund balance of \$3,619,086, a decrease of \$335,253 compared to last year's total of \$3,954,339. The decrease in fund balance is primarily attributable to the DHS Building Capital Projects fund. The following are the major reasons for the changes in fund balances of the major funds from the prior year:

- General Fund revenues and expenditures were \$4,919,516 and \$5,097,101, respectively. The ending fund balance showed a decrease of \$177,585 from the prior year to \$1,176,859.
- The County has continued to look for ways to effectively manage the cost of mental health services. For the year, expenditures totaled \$1,179,741, an increase of 11.3% from the prior year. The Mental Health Fund balance at year end decreased by \$32,075 from the prior year.
- Rural services revenues increased \$153,334 from the prior year. The ending fund balance increased \$11,218 from the prior year.
- Secondary Roads Fund expenditures increased by \$640,852 from the prior year. This increase in expenditures
 resulted in an increase in the Secondary Roads Fund ending balance of \$119,717, or 10.5%. The previous year's
 increase in the fund balance was \$422,366.

BUDGETARY HIGHLIGHTS

Over the course of the year, Jefferson County, Iowa amended its budget twice. The amendments were made on August 16, 2010 and May 16, 2011, and resulted in an increase in budgeted disbursements mainly in the capital projects function of \$597.618.

Even with this amendment, the County underspent original budgeted expenditures of \$10,581,214 by \$342,168 for the year ended June 30, 2011.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2011, Jefferson County, lowa had \$14,440,782 invested in a broad range of capital assets (net of depreciation), including land, public safety equipment, buildings, park facilities, roads and bridges. This is a net increase (including additions and deletions) of \$35,536, or .25% more than last year.

Capital Assets of Governmental Activities at Year End

	<u>Ju</u>	<u>June 30, 2011</u>		
Land Buildings Improvements other than buildings Equipment and vehicles Infrastructure Construction in progress	\$	778,473 5,402,441 73,962 1,578,758 6,607,148	\$	778,473 4,555,098 76,347 1,677,625 6,391,001 997,774
Total	\$	14,440,782	\$	<u>14,476,318</u>
This year's major additions included: Construction in progress Machinery and vehicles Buildings Infrastructure Land	\$	185,256 485,850 221,852	\$	517,594 505,382 52,833 341,112 119,115
Total	\$	892,958	\$	<u>1,536,036</u>

The County had depreciation expense of \$924,187 in fiscal year 2011 and total accumulated depreciation of \$13,662,309 at June 30, 2011.

More detailed information about the County's capital assets is presented in Note 4 to the financial statements.

Long-Term Debt

At June 30, 2011 and 2010, Jefferson County, lowa's long-term debt consisted of the following:

Outstanding Debt of Governmental Activities at Year-End

	<u>Ju</u> i	ne 30, 2011	<u>Jur</u>	<u>ne 30, 2010</u>
Compensated absences	\$	250,431	\$	236,508
Capital loan notes		980,000		1,150,000
Capital leases		61,654		75,872
Net OPEB liability		43,057		20,911
Total	\$	1,335,142	\$	1,483,291

The Constitution of the State of Iowa limits the amount of general obligation debt counties can issue to 5% of the assessed value of all taxable property within the County's corporate limits. Jefferson County, Iowa's constitutional debt limit for the 2011 fiscal year is \$31,266,813. Other obligations include compensated absences. Net OPEB liability and capital leases. Additional information about the County's long-term debt is presented in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Jefferson County, lowa's elected and appointed officials and citizens considered many factors when setting the fiscal year 2012 budget, tax rates, and the fees that will be charged for various County activities. One of those factors is the economy. Unemployment in the County now stands at 6.7% (October 2011) versus 7.5% a year ago. This compares with the State's unemployment rate of 6.0% and the national rate of 8.5%.

Inflation in the State is slightly higher than the national Consumer Price Index increase. The State's CPI increase was 5.25% for fiscal year 2011 compared with the national rate of 3.52%.

These indicators were taken into account when adopting the budget for 2012 fiscal year. Amounts available for appropriation in the operating budget are \$10,749,551, a decrease of 3.8% from the final 2011 fiscal year budget. The amount of revenue to support the above expenditures is projected to decrease .3% from the final 2011 fiscal year budget to \$10,222,476 with the shortfall budgeted from existing reserve funds. Property and other County taxes supporting the 2012 fiscal year budget increased \$369,033 from the Final 2011 fiscal year budget and makes up 57.7% of the revenue for the 2012 fiscal year budgeted expenditures.

If these estimates are realized, the County's budgetary operating balance is expected to decrease by the close of the 2012 fiscal year by \$527,075, leaving an overall reserve of approximately 24.0% of budgeted 2012 fiscal year expenditures.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers and creditors with a general overview of Jefferson County, lowa's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Jefferson County Auditor's Office, 51 East Briggs Avenue, Fairfield, Iowa.

STATEMENT OF NET ASSETS JUNE 30, 2011

ASSETS:			Governmental <u>Activities</u>
		ው	0.000.040
Cash and pooled investments Receivables:		\$	3,388,643
Property tax:			10.401
Delinquent			16,101
Succeeding year			5,675,097
Accounts			24,088
Due from other governments			413,495
Inventories			221,121
Prepaid expenses			84,635
Capital assets (net of accumulated depreciation)			<u>14,440,782</u>
	TOTAL ASSETS		24,263,962
<u>LIABILITIES</u> :			
Accounts payable			296,793
Due to other governments			216,102
Accrued interest payable			1,805
Deferred revenue:			
Succeeding year property tax			5,675,098
Long-term liabilities:			
Portion due and payable within one year:			
Capital lease payable			15,594
Capital loan notes			175,000
Compensated absences			250,431
Portion due and payable after one year:			
Capital lease payable			46,060
Capital loan notes			805,000
Net OPEB liability			43,057
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	TOTAL LIABILITIES		
	TOTAL LIABILITIES		7,524,940
NET ASSETS:			
Invested in capital assets, net of related debt			13,399,128
Restricted for:			
Supplemental levy			533,983
Mental health			262,544
Rural services			388,549
Secondary roads			1,254,729
Debt service			4,209
Capital projects			4,856
Other purposes			527,340
Unrestricted	•		363,684
	TOTAL NET ASSETS	\$	
	IOTAL NET MOSETS	φ	16,739,022

STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2011

			Program Revenues						
					Operating		Capital	_	Net
					Grants,		Grants,		(Expense)
			01		Contributions		Contributions		Revenue and
Functions/Programs	Evnongos		Charges for Service	ŧ	and Restricted		and Restricted		Changes in
<u>r directoriori regratific</u>	<u>Expenses</u>		in service		<u>Interest</u>		<u>Interest</u>		Net Assets
Governmental activities:									
Public safety and legal services	\$ 2,762,725	\$	168,802	\$	436,486	\$	_	\$	(2,157,437)
Physical health and social services	709,398	•	194,637	•	222,528	т	-	*	(292,233)
Mental health	1,228,575		120		1,147,546		-		(80,909)
County environment and education	653,502		146,881		457,648		196,150		147,177
Roads and transportation	3,723,809		184,354		2,252,977		165,251		(1,121,227)
Governmental services to residents	494,790		252,912		16,117		-		(225,761)
Administration	981,225		19,322		-		-		(961,903)
Interest on long-term debt	24,978		-		174,723		-		149,745
Capital projects	2,681		2,640		11,602		_		11,561
Total	\$ <u>10,581,683</u>	\$	969,668	\$	4,719,627	\$	361,401		(4,530,987)
General revenues:									
Property and other County tax levied for:									
General purposes									0 450 407
Penalty and interest on property tax									3,459,487 81,080
State tax credits									120,531
Local option sales and services tax									504,250
Unrestricted investment earnings									60,843
Loss on disposal of capital assets									(4,307)
Miscellaneous									90,474
Total general revenues									4,312,358
, and the second									1,012,000
Change in net assets									(218,629)
Net assets - Beginning of year, as restated									16,957,651
Net assets - End of year								\$	16,739,022

BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

			_	Special Revenue							
<u>ASSETS</u>		<u>General</u>		MH-DD Services		Rural <u>Services</u>		Secondary Roads	G	Nonmajor Governmental <u>Funds</u>	<u>Total</u>
Cash and pooled investments Receivables: Property tax:	\$	994,295	\$	509,799	\$	295,608	\$	1,037,114	\$	551,827	\$ 3,388,643
Delinquent Succeeding year Accounts		11,650 4,106,403 21,712		1,486 523,888		2,408 848,504				557 196,302 2,376	16,101 5,675,097 24,088
Due from other governments		156,335		-		96,772		160,388		•	413,495
Inventories Prepaid expenses		69,083		157				221,121 15,395	_	*	221,121 84,635
TOTAL ASSETS	\$	5,359,478	\$.	1,035,330	\$	1,243,292	\$	1,434,018	\$ _	751,062	\$ 9,823,180
LIABILITIES AND FUND BALANCES											
LIABILITIES;											
Accounts payable Due to other governments Deferred revenue:	\$	52,417 12,148	\$	45,405 202,007	\$	3,694 137	\$	178,948 341	\$	16,329 1 ,469	\$ 296,793 216,102
Succeeding year property tax Other		4,106,404 11,650		523,888 1,486		848,504 2,408		-		196,302 557	5,675,098 16,101
TOTAL LIABILITIES		4,182,619		772,786		854,743		179,289	-	214,657	6,204,094
FUND BALANCES; Nonspendable;											
Inventories		_		-		-		221,121			221,121
Prepaid expenses Restricted for:		69,083		157		-		15,395		-	84,635
Supplemental levy		533,983				-		-		-	533,983
Mental Health Rural Services		-		262,387				-		-	262,387
Secondary Roads		-		-		388,549		4.040.040		-	388,549
Local option sales and services		-		-		•		1,018,213		-	1,018,213
tax bonds		-		_				_		405,446	405,446
Other purposes		_		_		-		-		130,959	130,959
Unassigned	_	573,793		-		-		_		, 00,000	573,793
Total fund balances	•	1,176,859		262,544		388,549		1,254,729	-	536,405	3,619,086
TOTAL LIABILITIES											
AND FUND BALANCES	\$.	5,359,478	\$.	1,035,330	\$	1,243,292	\$	1,434,018	\$_	751,062	\$ 9,823,180

Exhibit D

\$ 16,739,022

JEFFERSON COUNTY, IOWA

RECONCILIATION OF THE BALANCE SHEET GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2011

Total governmental fund balances	\$ 3,619,086
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds. The cost of assets is \$21,609,727 and the accumulated depreciation is \$7,168,945.	14,440,782
Because some revenues will not be collected for several months after year end they are deferred in the governmental funds.	16,101
Accrued interest payable on long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.	(1,805)
Long-term liabilities, including capital loan notes payable, leases payable, compensated absences payable, and net OPEB liability are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds.	(1,335,142)

Net assets of governmental activities

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

		Special Revenue								
	<u>General</u>	MH-DD <u>Services</u>			Rural Secondar Services Roads		Secondary <u>Roads</u>	Nonmajor Governmenta <u>Funds</u>		<u>Total</u>
REVENUES:										
Property and other County tax	\$ 3,456,170	\$ 520	,323	\$	1,292,902	\$	106,473	\$	168,860	\$ 5,544,728
Interest and penalty on property tax	81,080		-		-		-		-	81,080
Intergovernmental	783,782	627	,223		120,785		2,146,503		25,142	3,703,435
Licenses and permits	3,399		-		7,207		545		-	11,151
Charges for service	443,369		-		-		112,980		45,547	601,896
Use of money and property	79,871		-		-		-		13,720	93,591
Miscellaneous	71,845		120	_	112		70,830		20,005	162,912
Total revenues	<u>4,919,516</u>	<u>1,147</u>	,666	_	1,421,006		2,437,331		273,274	10,198,793
EXPENDITURES: Current:										
Public safety and legal services	2,399,300		~		173,762		_		_	2,573,062
Physical health and social services	649,382		_		76,110		_		-	725,492
Mental health	-	1,179	741		-		_		_	1,179,741
County environment and		.,	, ,							1,110,111
education	616,878		-		162,370		•		63,301	842,549
Roads and transportation	· -		-		-		3,143,908		-	3,143,908
Governmental services to residents	449,435		-		4,187		-,,		_	453.622
Administration	970,003		-		2,067		_		_	972,070
Debt service	12,103		-		_		_		183,569	195,672
Capital projects	-		· _		-		164,998		282,932	447,930
Total expenditures	5,097,101	1,179	741	_	418,496		3,308,906		529,802	10,534,046
Excess (deficiency) of revenues over										
(under) expenditures	(177,585)	(22	,075)		1,002,510		(074 E7E)		/050 500)	(005 050)
(under) expenditures	_(177,565)		,073)	-	1,002,510		(871,575)		(256,528)	(335,253)
Other financial sources (uses):										
Transfers in			-		-		991,292		-	991,292
Transfers out			_		(991,292)		-			(991,292)
Total other financing sources (uses)	-			_	(991,292)		991,292			
Net change in fund balances	(177,585)	(32	,075)		11,218		119,717		(256,528)	(225.052)
_		·	•				110,111		(200,020)	(335,253)
Fund balances - Beginning of year	1,354,444	294	<u>,619</u>		377,331		1,135,012	-	792,933	3,954,339
Fund balances - End of year	\$ <u>1,176,859</u>	\$262	,544	\$ _	388,549	\$	1,254,729	\$.	536,405	\$ 3,619,086

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2011

Net change in fund balances - Total governmental funds

\$ (335,253)

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Depreciation expense exceeded capital outlay expenditures in the current year as follows:

Expenditures for capital assets Depreciation expense

727,707

(924,187) (196,480)

In the Statement of Activities, the loss on the disposition of capital assets is reported, whereas the governmental funds report the proceeds from the disposition as an increase in Other Financing Sources.

(4,307)

Farm to market funds used to construct infrastructure

165,251

Because some revenues will not be collected for several months after the County's year end, they are not considered available revenues and are deferred or not recorded in the governmental funds.

Property tax

3.317

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Debt repayments in the current year are as follows:

Repaid

184,218

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

Compensated absences Interest on long-term debt Net OPEB liability \$ (13,923)

694

(22,146)

(35,375) (218,629)

Change in net assets of governmental activities

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2011

<u>ASSETS</u>

Cash and pooled investments:				
County Treasurer			\$	760,643
Other County officials				39,163
Accounts receivable				14,651
Property tax receivable:				,
Delinquent				50,936
Succeeding year				17,949,585
Prepaid expenses				283
		TOTAL ASSETS	\$.	18,815,261
	<u>LIABILITIES</u>			
Due to other governments			\$	18,744,632
Accounts payable			Ψ	44,608
Trusts payable				26,021
Tracto payablo		TOTAL LIABILITIES	•	· · · · · · · · · · · · · · · · · · ·
		TOTAL LIABILITIES		18,815,261
		NET ASSETS	\$	_
		. /	Ψ,	

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Jefferson County, Iowa is a political subdivision of the State of Iowa and operates under the Home Rule provisions of the Constitution of Iowa. The County operates under the Board of Supervisors form of government. Elections are on a partisan basis. Other elected officials operate independently with the Board of Supervisors. These officials are the Auditor, Treasurer, Recorder, Sheriff, and Attorney. The County provides numerous services to citizens, including law enforcement, health and social services, parks and cultural activities, planning and zoning, roadway construction and maintenance, and general administrative services.

The County's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Jefferson County, lowa has included all funds, organizations, agencies, boards, commissions and authorities. The County has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the County to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the County.

These financial statements present Jefferson County, lowa (the primary government) and its component units. The component units discussed below are included in the County's reporting entity because of the significance of their operational or financial relationships with the County.

<u>Blended Component Units</u> - The following component units are entities which are legally separate from the County, but are so intertwined with the County that they are, in substance, the same as the County. They are reported as part of the County and blended into the appropriate funds.

One drainage district has been established pursuant to Chapter 468 of the Code of Iowa for the drainage of surface waters from agricultural and other lands or the protection of such lands from overflow. Although this district is legally separate from the County, it is controlled, managed and supervised by the Jefferson County Board of Supervisors. The drainage district is reported as a Special Revenue Fund. Financial information of the drainage district can be obtained from the Jefferson County Auditor's office.

Jointly Governed Organizations — The County also participates in several jointly governed organizations that provide goods or services to the citizenry of the County but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The County Board of Supervisors are members of or appoint representatives to the following boards and commissions: Jefferson County Assessor's Conference Board, Jefferson County Emergency Management Commission and Jefferson County Joint E-911 Service Board. Financial transactions of these organizations are included in the County's financial statements only to the extent of the County's fiduciary relationship with the organization and, as such, are reported as Agency Funds of the County.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the County and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities are supported by property tax, intergovernmental revenues and other nonexchange transactions.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. <u>Basis of Presentation</u> (Continued)

The Statement of Net Assets presents the County's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories.

<u>Invested in capital assets, net of related debt</u> – consists of capital assets, net of accumulated depreciation/amortization and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

Restricted net assets – result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net assets</u> – consist of net assets not meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The County reports the following major governmental funds:

<u>The General Fund</u> is the general operating fund of the County. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The MH-DD Services Fund is used to account for property tax and other revenues designated to be used to fund mental health, mental retardation, and developmental disabilities services.

<u>The Rural Services Fund</u> is used to account for property tax and other revenues to provide services which are primarily intended to benefit those persons residing in the County outside of incorporated city areas.

The Secondary Roads Fund is used to account for the road use tax allocation from the state of Iowa, required transfers from the Special Revenue, Rural Services Funds and other revenues to be used for secondary road construction and maintenance.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation (Continued)

Additionally, the County reports the following funds:

Fiduciary Funds:

Agency Funds are used to account for assets held by the County as an agent for individuals, private organizations, certain jointly governed organizations, other governmental units and/or other funds.

C. Measurement Focus and Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current year or soon enough thereafter to pay liabilities of the current year. For this purpose, the County considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recorded as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursements grant resources to such programs, followed by categorical block grants, and then by general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the County's policy is to pay the expenditure from restricted fund balance and then from less-restrictive classifications – committed, assigned and then unassigned fund balances.

The County maintains its financial records on the cash basis. The financial statements of the County are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Liabilities and Fund Equity

The following accounting policies are followed in preparing the financial statements:

<u>Cash, Pooled Investments and Cash Equivalents</u> – The cash balances of most County funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for nonnegotiable certificates of deposit which are stated at cost.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

<u>Property Tax Receivable</u> – Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the County Board of Supervisors. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Supervisors to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the Board of Supervisors is required to certify its budget in March of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1 ½% per month penalty for delinquent payments; is based on January 1, 2009 assessed property valuations; is for the tax accrual period July 1, 2010 through June 30, 2011 and reflects the tax asking contained in the budget certified by the County Board of Supervisors in March 2010.

<u>Due from Other Governments</u> – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> – Inventories are valued at cost using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

<u>Capital Assets</u> – Capital assets, which include property, equipment and vehicles, intangibles, and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks, and similar items which are immovable and of value only to the county), are reported in the governmental activities column in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the County as assets with initial, individual costs in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	<u>Amount</u>			
Infrastructure	\$	65,000		
Land, buildings and improvements		25,000		
Intangibles		5,000		
Equipment and vehicles		5.000		

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

Capital assets of the County are depreciated/amortized using the straight line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (<u>In Years</u>)
Buildings	25-50
Improvements other than buildings	20-50
Infrastructure	10-65
Intangibles	3-20
Equipment	3-20
Vehicles	5-15

<u>Due to Other Governments</u> – Due to other governments represents taxes and other revenues collected by the County and payments for services which will be remitted to other governments.

<u>Trusts Payable</u> – Trusts payable represents amounts due to others which are held by various County officials in fiduciary capacities until the underlying legal matters are resolved.

<u>Deferred Revenue</u> – Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred revenue consists of property tax receivable and other receivables not collected within 60 days after year end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Compensated Absences – County employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and fiduciary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2011. The compensated absences liability attributable to the governmental activities will be paid primarily by the General and Secondary Roads Funds.

<u>Long-term Liabilities</u> – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the Statement of Net Assets. Bond issuance costs, if any, are reported as deferred charges and amortized over the term of the related debt.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

<u>Fund Equity</u> – In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts which cannot be spent because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Fund Equity (Continued)

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the Board of Supervisors through ordinance or resolution approved prior to year end. Committed amounts cannot be used for any other purpose unless the Board of Supervisors removes or changes the specified use by taking the same action it employed to commit those amounts.

Assigned - Amounts the Board of Supervisors intend to use for specific purposes.

Unassigned - All amounts not included in other classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2011, disbursements did not exceed the amounts budgeted.

NOTE 2: CASH AND POOLED INVESTMENTS

The County's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The County is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Supervisors; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The County's funds are all deposited in financial institution depository accounts.

Interest rate risk - The County's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and uses of the County.

NOTE 3: INTERFUND TRANSFERS

The detail of interfund transfers for the year ended June 30, 2011 is as follows:

<u>Transfer to</u> <u>Transfer from</u> <u>Amount</u>
Secondary Roads Rural Services \$ 991,292

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 4: CAPITAL ASSETS

Capital assets activity for the year ended June 30, 2011 was as follows:

	Balance eginning of ar, as restated	 ncreases/ ransfers	-	ecreases/ <u>Fransfers</u>	Balance End of <u>Year</u>
Governmental Activities: Capital assets not being depreciated/amortized: Land Construction in progress Total capital assets not being Depreciated/amortized	\$ 778,473 997,774 1,776,247	\$ -	\$	997,774 997,774	\$ 778,473
Capital assets being depreciated/ amortized: Buildings Improvements other than buildings Equipment and vehicles Infrastructure, road network Total capital assets being depreciated/amortized	6,493,300 100,381 4,608,921 7,812,015 19,014,617	1,121,247 185,256 584,229 1,890,732		74,095 ————————————————————————————————————	7,614,547 100,381 4,720,082 <u>8,396,244</u> 20,831,254
Less accumulated depreciation/ amortization for: Buildings Improvements other than buildings Equipment and vehicles Infrastructure, road network Total accumulated depreciation/amortization	1,938,202 24,034 2,931,296 1,421,014 6,314,546	273,904 2,385 279,816 368,082 924,187		69,788 	2,212,106 26,419 3,141,324 1,789,096 7,168,945
Total capital assets being depreciated/amortized, net Governmental activities capital	12,700,071	966,545		4,307	13,662,309
assets, net	\$ <u>14,476,318</u>	\$ 966,545	\$	<u>1,002,081</u>	\$ 14,440,782

Depreciation/amortization expense was charged to the following functions:

Governmental Activities: Public safety and legal services Mental health County environment and education Roads and transportation Governmental services to residents Administration	\$ 227,922 47,363 35,169 549,980 35,339 28,414
Total depreciation/amortization expense - Governmental activities	\$ <u>924,187</u>

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 5: DUE TO OTHER GOVERNMENTS

The County purchases services from other governmental units and also acts as a fee and tax collection agent for various governmental units. Tax collections are remitted to those governments in the month following collection. A summary of amounts due to other governments is as follows:

<u>Fund</u>

Governmental Funds: General	\$ 12,148
Special Revenue: MH-DD Services	202,007
Rural services	137
Secondary Roads	341
Conservation Fund	1,469
Total Governmental Funds	\$ <u>216,102</u>
Trust and Agency:	
County Recorder	18,536
County Assessor	479,741
Schools	10,558,270
Area schools	608,305
Corporations	4,903,044
Townships	241,820
Agriculture Extension Education	186,518
County Hospital	1,319,536
E-911	86,230
Auto License and Use Tax	284,600
All other	58,032
Total Trust and Agency Funds	\$ 18,744,632

NOTE 6: LONG-TERM LIABILITIES

A summary of changes in long-term liabilities for the year ended June 30, 2011 is as follows:

	Capital Loan <u>Notes</u>	Capital <u>Leases</u>	C	Compensated <u>Absences</u>	Net OPEB <u>Liability</u>	<u>Total</u>
Balance – Beginning of year Increases Decreases	\$ 1,150,000 <u>170,000</u>	\$ 75,872 - 14,218	\$	236,508 250,431 <u>236,508</u>	\$ 20,911 22,146 	\$ 1,483,291 272,577 420,726
Balance - End of year	\$ 980,000	\$ <u>61,654</u>	\$	<u>250,431</u>	\$ 43,057	\$ <u>1,335,142</u>
Due within one year	\$ <u>175,000</u>	\$ <u>15,594</u>	\$	<u>250,431</u>	\$ -	\$ 441,025

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 6: LONG-TERM LIABILITIES (Continued)

Capital Loan Notes

Details of the County's general obligation capital loan note indebtedness are as follows:

	<u>Issu</u>	<u>ied</u>	<u>September</u>	<u>r 10</u>	<u>, 2009</u>	Jss	Issued May 15, 2010				<u>Total</u>		
Year						-							
Ending	Interest					Interest							
<u>June 30,</u>	<u>Rate</u>		<u>Principal</u>		<u>Interest</u>	<u>Rate</u>		<u>Principal</u>		<u>Interest</u>	<u>Principal</u>		Interest
2012	1.60%	\$	175,000	\$	2,800	-%	\$	-	\$	-	\$ 175,000	\$	2,800
2013	2.00		175,000		3,500	-		-		-	175,000		3,500
2014	2.30		180,000		4,140	-		₩		-	180,000		4,140
2015	-		-			2.00		145,000		3,027	145,000		3,027
2016	-		_		-	2.65		150,000		4,149	150,000		4,149
2017	-					3.00		155,000		4,854	<u>15</u> 5,000		4,854
Total		\$	530,000	\$	10,440		\$	450,000	\$	12,030	\$ 980,000	\$	24,270

Capital Lease Purchase Agreements

The County has entered into a capital lease purchase agreement to lease an ambulance with a historical cost of \$78,340. The following is a schedule of the future minimum lease payments, including interest at 4.96% per annum, and the present value of net minimum lease payments under the agreements in effect at June 30, 2011:

Year Ending <u>June 30</u> ,	
2012 2013 2014 2015 Total minimum lease payments Less amount representing interest	\$ 17,725 17,725 17,725 14,772 67,947 6,293
Present value of net minimum lease payments	\$ 61,654

Payments under capital lease purchase agreements totaled \$17,725 for the year ended June 30, 2011.

NOTE 7: LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

Jefferson County, Iowa is a member of a multi-government 28E agreement established in 1974. This agreement provides the public authority for the Southeast Multi-County Solid Waste Agency (SEMCO) to operate under a separate Board of Directors and provide municipal solid waste landfill services. SEMCO, therefore, is required by state and federal laws and regulations to make annual contributions to finance closure and postclosure care costs. Any additional costs that might arise from changes in regulations or technology are anticipated to be covered by increases in rates paid by future landfill users.

NOTE 8: PENSION AND RETIREMENT BENEFITS

The County contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 8: PENSION AND RETIREMENT BENEFITS (Continued)

Most regular plan members are required to contribute 4.50% of their annual covered salary and the County is required to contribute 6.95% of covered salary. Certain employees in special risk occupations and the County contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The County's contributions to IPERS for the years ended June 30, 2011, 2010 and 2009 were \$288,433, \$275,120 and \$234,385, respectively, equal to the required contribution for each year.

NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB)

<u>Plan Description</u>. The County operates a single-employer retiree benefits plan which provides medical/prescription drug benefits for retirees and their spouses. There are 85 active and 5 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully insured medical plan with Wellmark. Retirees under age 66 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u>. The contribution requirements of plan members are established and may be amended by the County. The County currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation. The County's annual OPEB cost is calculated based on the annual required contribution (ARC) of the County, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the County's annual OPEB cost for the year ended June 30, 2011, the amounts actually contributed to the plan and changes in the County's net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution Annual OPEB cost Contributions made Increase in net OPEB obligation Net OPEB obligation beginning of year	\$ 66,173 2,647 (1,412) 67,408 (45,262) 22,146
Net OPEB obligation beginning of year Net OPEB obligation end of year	\$ <u>20,911</u> 43.057

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2011.

For the year ended June 30, 2011, the County contributed \$45,262 to the medical plan. Plan members eligible for benefits contributed \$30,300, or 66.9% of the premium costs.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation are summarized as follows:

Year Ended June 30,	Annual EB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB <u>Obligation</u>			
2010 2011	\$ 66,173 67,408	68.4% 63.9	\$	20,911 43,057		

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 9: OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

<u>Funding Status and Funding Progress</u>; As of July 1, 2009, the most recent actuarial valuation date for the period July 1, 2010 through June 30, 2011, the actuarial accrued liability was \$497,382, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$497,382. The covered payroll (annual payroll of active employees covered by the plan) was \$3,796,032 and the ratio of the UAAL to covered payroll was 13.10%. As of June 30, 2011, there were no trust fund assets.

Actuarial Methods and Assumptions. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of July 1, 2010 actuarial valuation date, the projected unit credit actuarial cost method was used. The actuarial assumptions includes a 4% discount rate based on the County's funding policy. The projected annual medical trend rate is 10%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate.

Mortality rates are from the RP2000 Combined Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed using the alternate valuation method as prescribed in GASB 45.

Projected claim costs of the medical plan are \$453 per month for retirees and \$1,069 per month for retirees and their spouse. The salary increase rate was assumed to be 3% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.

NOTE 10: RISK MANAGEMENT

Jefferson County, lowa is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 331.301 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 645 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials' liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 150 percent of the total current members' basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 10: RISK MANAGEMENT (Continued)

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The County's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The County's contributions to the Pool for the year ended June 30, 2011 were \$175,285.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by the Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total members' equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. The County does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable that such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, at June 30, 2011, no liability has been recorded in the County's financial statements. As of June 30, 2011, settled claims have not exceeded the risk pool or reinsurance coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their casualty capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its casualty capital contributions. However, the refund is reduced by an amount equal to the annual operating contribution which the withdrawing member would have made for the one year period following withdrawal.

The County also carries commercial insurance purchased from other insurers for coverage associated with workers compensation and employee blanket bond in the amounts of \$1,000,000 and \$300,000, respectively. The County assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 11: WORKERS' COMPENSATION

The County is a member of the Iowa Municipalities Workers' Compensation Association (IMWCA) which provides workers' compensation coverage to its members in the amount of \$1,000,000.

NOTE 12: SUBSEQUENT EVENTS

Subsequent events have been evaluated through February 22, 2012, the date that the financial statements were available to be issued.

NOTES TO FINANCIAL STATEMENTS

JUNE 30, 2011

NOTE 13: PRIOR PERIOD ADJUSTMENT

During the year ended June 30, 2011, it was determined that some of the current year additions to construction in progress had not been included for the year ended June 30, 2010.

Government Wide net assets June 30, 2010, as	
previously reported	\$ 16,786,068
Adjustments to construction in progress	171,583
Government Wide net assets June 30, 2010, as	
restated	\$ <u> 16,957,651</u>

•		
	REQUIRED SUPPLEMENTARY INFORMATION	PART OF THE PROPERTY OF THE PR
:		

BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2011

RECEIPTS:	<u>Actual</u>		Budgete <u>Original</u>	ed Ar	mounts <u>Final</u>		Final to Actual Variance - Positive (Negative)
Property and other County tax	\$ 5,514,39	5 \$	5,509,513	\$	5,526,877	\$	(40,400)
Interest and penalty on property tax	\$1.08		57,800	Ψ	57,800	φ	(12,482)
Intergovernmental	3,526,80				•		23,280
Licenses and permits	3,020,80 10,89		3,862,629 14,150		3,923,578		(396,772)
Charges for service	596,60		• • • • • • • • • • • • • • • • • • • •		14,150		(3,255)
Use of money and property	94,83		571,437		557,437		39,166
Miscellaneous	163,24		172,925 82,750		90,925 86,511		3,914
		_					76,738
Total receipts	9,987,86	<u>/_</u>	10,271,204		10,257,278		(269,411)
DISBURSEMENTS:							
Public safety and legal services	2,636,52	1	2,819,088		2,830,493		193,972
Physical health and social services	711,32		737,256		800,261		88,941
Mental health	1,026,05		1,252,708		1,252,708		226,655
County environment and education	794,86		924,121		877.889		83,020
Roads and transportation	2,979,69		2,970,000		3,120,000		140,306
Governmental services to residents	458,67		500,153		496,153		37,483
Administration	858,51	8	887,253		887,253		28,735
Nonprogram	111,04	8	-		122,000		10,952
Debt service	195,67		183,135		195,673		1
Capital projects	466,68		307,500		596,402		129,721
Total disbursements	10,239,04	6	10,581,214		11,178,832		939,786
	 	_					, , ,
Change in fund balances	(251,17	9)	(310,010)		(921,554)		670,375
BALANCE - Beginning of year	3,639,79	<u>7</u>	3,284,117		3,639,819		(22)
BALANCE - End of year	\$ _3,388,61	<u>8</u> \$	2,974,107	\$	2,718,265	\$	670,353

BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2011

	_	Governmental Fund Types					
· .		Cash Basis	Accrual Adjustments			Modified Accrual <u>Basis</u>	
Revenues Expenditures	\$	9,987,867 10,239,046	\$	(210,926) (295,000)	\$	10,198,793 10,534,046	
Net Beginning fund balances		(251,179) 3,639,797		84,074 (314,542)		(335,253) 3,954,339	
Ending fund balances	\$	3,388,618	\$	(230,468)	\$	3,619,086	

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2011

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the County Board of Supervisors annually adopts a budget on the cash basis following required public notice and hearing for all funds except blended component units and Agency Funds, and appropriates the amount deemed necessary for each of the different County offices and departments. The budget may be amended during the year utilizing similar statutorily prescribed procedures. Encumbrances are not recognized on the cash basis budget and appropriations lapse at year end.

Formal and legal budgetary control is based upon 10 major classes of expenditures known as functions, not by fund. These 10 functions are: public safety and legal services, physical health and social services, mental health, county environment and education, roads and transportation, governmental services to residents, administration, nonprogram, debt service and capital projects. Function disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. Legal budgetary control is also based upon the appropriation to each office or department. During the year, two budget amendments increased budgeted disbursements by \$597,618. The budget amendment is reflected in the final budgeted amounts.

In addition, annual budgets are similarly adopted in accordance with the Code of Iowa by the appropriate governing body as indicated: for the County Extension Office by the County Agricultural Extension Council, for the County Assessor by the County Conference Board, for the E911 System by the Joint E911 Service Board and for Emergency Management Services by the County Emergency Management Commission.

SCHEDULE OF FUNDING PROGRESS FOR THE RETIREE HEALTH PLAN

REQUIRED SUPPLEMENTARY INFORMATION

Year Ended <u>June 30,</u>	Actuarial Valuation <u>Date</u>	Actuarial Value of Assets <u>(a)</u>	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio <u>(a/b)</u>	Covered Payroll <u>(c)</u>	UAAL as a Percentge of Covered Payroll (_(b-a)/c_)
2010	July 1, 2009	\$ <u>-</u>	\$ <u>497,382</u>	\$ 497,382	<u>0.00%</u>	\$ <u>3,571,512</u>	<u>13.92%</u>
2011	July 1, 2009		\$ <u>497,382</u>	\$ 497,382	<u>0.00%</u>	\$ <u>3,796,032</u>	13.10%

See Note 9 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

OTHER SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2011

		_	Noni	major	Governmenta	al Fu	ınds		
			Nonmajor Special Revenue <u>Funds</u>		Nonmajor Capital Projects <u>Funds</u>		Nonmajor Debt Service Fund		<u>Total</u>
<u>ASSETS</u>									
Cash and pooled investments Receivables: Property tax:		\$	542,762	\$	4,856	\$	4,209	\$	551,827
Delinguent			_		~		557		557
Succeeding year			-				196,302		196,302
Accounts			2,376						2,376
T	TOTAL ASSETS	\$	545,138	\$	4,856	\$	201,068	\$	751,062
<u>LIABILITIES AND FUND BALA</u>	NCES								
LIABILITIES:									
Accounts payable		\$	16,329	\$	_	\$		\$	16,329
Due to other governments		•	1,469	*	_	*		*	1,469
Deferred revenue:			•						•
Succeeding year property tax			-		-		196,302		196,302
Other	•		-				557		557
Total liabilities			17,798		<u> </u>		<u>196,859</u>		214,657
FUND BALANCES Restricted for: Local option sales and									
services tax bonds			405,446				_		405,446
Other purposes			121,894		4,856		4,209		130,959
Total fund balances			527,340		4,856		4,209		536,405
тот	AL LIABILITIES								
	IND BALANCES	\$	545,138	\$	4,856	\$	201,068	\$	751,062

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2011

		Nonr	nds					
		Nonmajor		Nonmajor		Nonmajor	_	
		Special		Capital		Debt		
		Revenue		Projects		Service		
		<u>Funds</u>		<u>Funds</u>		<u>Fund</u>		<u>Total</u>
REVENUES:								
Property and other County tax	\$	-	\$	_	\$	168,860	\$	168,860
Intergovernmental	*	19,279	Ψ.		Ψ	5,863	Ψ	25,142
Charges for service		45,547		-		0,000		45,547
Use of money and property		13,720		_		_		13,720
Miscellaneous		17,365		2,640		_		20,005
Total revenues		95,911		2,640		174 722	•	
Total Tovolidos		90,911		2,040		174,723		273,274
EXPENDITURES:								
Operating:								
County environment and education		63,301		_		_		63,301
Debt service		-		_		183,569		183,569
Capital projects		2,681		280,251		100,000		-
• •						400 500		282,932
Total expenditures		65,982		280,251		<u> 183,569</u>	,	529,802
Net change in fund balances		29,929		(277,611)		(8,846)		(256,528)
		107.111		000.407		40.000		
Fund balances - Beginning of year		497,411		282,467		13,055		792,933
Fund balances - End of year	\$	527,340	\$	4,856	\$	4,209	\$	536,405

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2011

			Local Option Sales and Services Tax <u>Reserve</u>		Resource Enhancement and <u>Protection</u>		Drug <u>Forfeiture</u>		Special Response <u>Team</u>	
ASSE	<u>TS</u>									
Cash and pooled investment Receivables: Accounts	s	\$	405,446	\$	15,934 	\$	7,620 	\$	50 	
	TOTAL ASSETS	\$ _	405,446	\$ _	15,934	\$	7,620	\$	50	
<u>LIABILITIES AND F</u>	UND BALANCES									
LIABILITIES: Accounts payable Due to other governments Total liabilities		\$		\$ -	- - -	\$	-	\$		
FUND BALANCES: Restricted for: Local option sales and services tax bonds Other purposes Total fund balances		-	405,446 	-	15,934 15,934		7,620 7,620		50 50	
	TAL LIABILITIES UND BALANCES	\$ _	405,446	\$ _	15,934	\$	7,620	\$	50	

Schedule 3

I	Drug Control <u>Policy</u>	County Recorder's Records <u>Management</u>	Rocky Branch <u>Watershed</u>	C	onservation <u>Fund</u>	Conservation Land <u>Acquisition</u>	<u>Total</u>
\$	4,930	\$ 26,311	\$ 14,209	\$	49,870	\$ 18,392	\$ 542,762
		281			2,045	50	2,376
\$	4,930	\$ 26,592	\$ 14,209	\$	51,915	\$ 18,442	\$ 545,138
\$	- - -	\$ -	\$ - - -	\$.	16,329 1,469 17,798	\$ <u>-</u>	\$ 16,329 1,469 17,798
	4,930 4,930	26,592 26,592	14,209 14,209		34,117 34,117	18,442 18,442	405,446 121,894 527,340
\$	4,930	\$ 26,592	\$ 14,209	\$	51,915	\$ 18,442	\$ 545,138

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS YEAR ENDED JUNE 30, 2011

	Local Option Sales and Services Tax <u>Reserve</u>		E	Resource inhancement and <u>Protection</u>	Drug <u>Forfeiture</u>		1	Special Response <u>Team</u>
REVENUES:	_							
Intergovernmental	\$	-	\$	14,389	\$	-	\$	-
Charges for service		44 600		7		-		40
Use of money and property Miscellaneous		11,602		,		38		13 15,730
	-	44.600	-	44.200				
Total revenues	_	11,602	-	14,396	-	38		15,743
EXPENDITURES: Operating:								
County environment and education		w		-		-		18,368
Capital projects		2,681	_					
Total expenditures		2,681	-					18,368
Net change in fund balances		8,921		14,396		38		(2,625)
Fund balances - Beginning of year	_	396,525	_	1,538		7,582		2,675
Fund balances - End of year	\$_	405,446	\$_	15,934	\$	7,620	\$	50

I	County Recorder's Drug Control Records Policy Management		Rocky Branch Co <u>Watershed</u>			Conservation <u>Fund</u>	Conservation Land <u>Acquisition</u>	<u>Total</u>		
\$	4,890 - - - 4,890	\$	3,034	\$	71 71	\$	42,278 1,989 1,085 45,352	\$ 235 - 550 785	\$	19,279 45,547 13,720 17,365 95,911
	-		- - -		51 51		44,882	- - -		63,301 2,681 65,982
	4,890		3,034 23,558		20 14,189		470 33,647	785 17,657		29,929 <u>497,411</u>
\$	4,930	\$	26,592	\$	14,209	\$	34,117	\$ 18,442	\$	527,340

COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2011

		Steeple <u>Restoration</u>
<u>ASSETS</u>		
Cash and pooled investments		\$4,856
	TOTAL ASSETS	\$4,856
LIABILITIES AND FUND BALANCE	<u>ES</u>	
<u>LIABILITIES</u> : None		
FUND BALANCES: Restricted for:		
Capital projects Total fund balances		\$ <u>4,856</u> 4,856
	TOTAL LIABILITIES AND FUND BALANCES	\$ 4,856

COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS YEAR ENDED JUNE 30, 2011

	Urban Renewal <u>Projects</u>	Steeple Restoration	Courtroom/ Ambulance	DHS <u>Bullding</u>	<u>Total</u>
REVENUES: Miscellaneous	\$ -	\$ 140	\$ 2,500	\$ ~	\$ 2,640
Total revenues		140	2,500		2,640
EXPENDITURES: Capital projects Total expenditures	<u>590</u> 590	319 319	9,250 9,250	270,092 270,092	280,251 280,251
Net change in fund balances	(590)	(179)	(6,750)	(270,092)	(277,611)
Fund balances - Beginning of year	590	5,035	6,750	270,092	282,467
Fund balances - End of year	\$	\$ 4,856	\$	\$	\$ 4,856

BALANCE SHEET NONMAJOR DEBT SERVICE FUND JUNE 30, 2011

ASSETS

Cash and pooled investments Receivables:		\$ 4,209
Property tax:		
Delinquent		557
Succeeding year		196,302
	TOTAL ASSETS	\$ 201,068
LIABILITIES AND FUND BALANCES		
LIABILITIES:		
Deferred revenue:		
Succeeding year property tax		\$ 196,302
Other		<u>557</u>
Total liabilities		196,859
FUND BALANCES:		
Restricted for:		
Debt service		4,209
Total fund balances		4,209
	TOTAL LIABILITIES AND FUND BALANCES	\$ 201.068

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUND YEAR ENDED JUNE 30, 2011

<u>REVENUES</u> :		
Property and other County tax	\$	168,860
Intergovernmental		5,863
Total revenues	•	174,723
EXPENDITURES:		
Debt service		183,569
Total expenditures		183,569
Net change in fund balances		(8,846)
Fund balances - Beginning of year		13,055
Fund balances - End of year	\$	4,209

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2011

<u>ASSETS</u>	County County <u>Recorder</u>	Offices County Sheriff	<u>E-911</u>	Joint Emergency Management <u>Services</u>	Advance Tax <u>Payments</u>
Cash and pooled investments: County Treasurer Other County officials Receivables:	\$ - 18,536	\$ - 20,627	\$ 94,374 -	\$ 33,462 -	\$ 4,127 -
Accounts receivable Property tax: Delinquent Succeeding year Prepaid expenses	-	-	13,862 - -	- - -	-
TOTAL ASSETS	\$ 18,536	\$ 20,627	\$ 108,236	\$ 33,462	\$4,127
<u>LIABILITIES</u>					
Due to other governments Accounts payable Trusts payable	\$ 18,536 - 	\$ <u>-</u> 20,627	\$ 86,230 22,006	\$ 33,462 - -	\$ - - 4,127
TOTAL LIABILITIES	\$ 18,536	\$ 20,627	\$ <u>108,236</u>	\$ 33,462	\$4,127

,	Brucellosis and Tuberculosis <u>Eradication</u>	-	<u>Townships</u>	<u>(</u>	<u>Corporations</u>	<u>Schools</u>	Area <u>Schools</u>	County <u>Assessor</u>
\$	66 -	\$	3,060	\$	70,648 -	\$ 152,124	\$ 9,065 -	\$ 63,837 -
	-				-	H	-	-
	6 2,135 		676 238,084		13,674 4,818,722	29,446 10,376,700	1,696 597,544	1,240 436,983 283
\$	2,207	\$	241,820	\$	4,903,044	\$ 10,558,270	\$ 608,305	\$ 502,343
\$	2,207	\$	241,820 -	\$	4,903,044	\$ 10,558,270	\$ 608,305 -	\$ 479,741 22,602
	_		<u>-</u>		_	-	н	
\$	2,207	\$	241,820	\$	4.903.044	\$ 10.558.270	\$ 608.305	\$ 502.343

COMBINING SCHEDULE OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS JUNE 30, 2011

ASSET	<u>-s</u>	Agriculture Extension Education	County <u>Hospital</u>	Auto License and Use <u>Tax</u>	City Special <u>Assessments</u>
Cash and pooled investme County Treasurer Other County officials Receivables: Accounts receivable		\$ 2,929 - -	\$ 19,510 - -	\$ 284,600 - -	\$ 20,742 -
Property tax: Delinquent Succeeding year Prepaid expenses		519 183,070	3,679 1,296,347	- -	- - -
	TOTAL ASSETS	\$ 186,518	\$ 1,319,536	\$ 284,600	\$ 20,742
<u>LIABILIT</u>	<u>IES</u>				
Due to other governments Accounts payable Trusts payable		\$ 186,518 - -	\$ 1,319,536	\$ 284,600	\$ 20,742
	TOTAL LIABILITIES	\$ 186,518	\$ 1,319,536	\$ 284,600	\$ 20,742

	<u>Bankruptcy</u>	-	Anatomical Gift Public Awareness and <u>Fransportation</u>	Tax Sale <u>Redemption</u>	Recorder's Electronic Transaction <u>Fees</u>	<u>Total</u>
\$	1,042	\$	7	\$ 225 -	\$ 825 -	\$ 760,643 39,163
	-		-	-	789	14,651
	-		- - -	-	-	50,936 17,949,585 283
\$	1,042	\$	7	\$ 225	\$ 1,614	\$ 18,815,261
*		*	_			
\$	- - 1,042	\$	7	\$ - 225	\$ 1,614	\$ 18,744,632 44,608 26,021
\$	1,042	\$	7	\$ 225	\$ 1,614	\$ 18.815,261

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2011

		County Offices							
	County	County	County	_					
ASSETS AND LIABILITIES	<u>Auditor</u>	<u>Recorder</u>	<u>Sheriff</u>	<u>E-911</u>					
Balances beginning of year	\$	\$ 20,636	\$ 6,527	\$ 132,721					
Additions:									
Property and other County tax	-		-	-					
State tax credits	-	-	-	-					
E911 surcharge	-	-	-	134,733					
Office fees and collections	1,339	215,715	10,146	33					
Auto licenses, use tax and postage	H	-	-	-					
Assessments	-		м	*					
Trusts	-	•	412,298	-					
Miscellaneous		<u> </u>		<u>519</u>					
Total additions	1,339	215,715	422,444	135,285					
Deductions:									
Agency remittances:									
To other funds	1,339	106,476	-	-					
To other governments		111,339	7,944	159,770					
Trusts paid out			400,400	-					
Total deductions	1,339	217,815	408,344	159,770					
Balances end of year	\$	\$18,536	\$ 20,627	\$ 108,236					

Joint Emergency Management <u>Services</u>	Advance Tax <u>Payments</u>	Brucellosis and Tuberculosis <u>Eradication</u>	<u>Townships</u>	<u>!</u>	<u>Corporations</u>	Schools	Area <u>Schools</u>	County <u>Assessor</u>
\$ 28,406	\$ 30,868	\$ 2,224	\$ 230,102	\$	5,182,512	\$ 10,186,306	\$ 608,477	\$ 443,821
29,805 - - - - - - - - - - - - - - - - - - -	- - - - - 4,086 4,086	1,995 71 - - - - 2,066	221,637 8,271 - - - - 229,908		4,254,009 132,102 - - - - - - 4,386,111	9,736,693 327,348 - - - - 10,064,041	559,640 19,487 - - - - - 579,127	419,843 8,944 - - - 55,081 483,868
\$ 25,527 25,527 33,462	\$ 30,827 	\$ 2,083 	\$ 218,190 - 218,190 241,820	\$	4,665,579 4,665,579 4,903,044	\$ 9,692,077 - - - - - - - - - - - - - - - - - -	\$ 579,299 - 579,299 - 608,305	\$ 425,346

COMBINING SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS YEAR ENDED JUNE 30, 2011

ASSETS AND LIABILITIES	Agricultural Extension Education	County <u>Hospital</u>	Auto Licenses and <u>Use Tax</u>	City Special <u>Assessments</u>	į	<u>Sankruptcy</u>
Balances beginning of year	\$ 196,828	\$ 1,311,178	\$ 319,194	\$ 8,455	\$	1,042
Additions:						
Property and other County tax	170,618	1,213,641	-	in .		_
State tax credits	6,295	41,941	-	•		-
E911 surcharge	•	-	-	-		-
Office fees and collections	**	-		-		-
Auto licenses, use tax and postage		-	3,422,503	-		-
Assessments	-	-	-	68,932		_
Trusts	-	-	-	-		•
Miscellaneous				-		
Total additions	176,913	1,255,582	3,422,503	68,932		"
Deductions:						
Agency remittances:						
To other funds	-	24	-			_
To other governments	187,223	1,247,224	3,457,097	56,645		_
Trusts paid out			-	-		н
Total deductions	187,223	1,247,224	3,457,097	56,645		_
Balances end of year	\$ 186,518	\$ 1,319,536	\$ 284,600	\$ 20,742	\$	1,042

Anatomical Gift Public Awareness and	;	Tax Sale	Monies and	Recorder's Electronic Transaction	
<u>Transportation</u>		Redemption	<u>Credits</u>	<u>Fees</u>	<u>Total</u>
\$32	\$	225	\$ 	\$ 1,525	\$ 18,711,079
-		_	195		16,578,271
-					574,264
-		_		-	134,733
-				8,697	235,930
-		•	-	· -	3,422,503
₩		-	-	-	68,932
-		-	-	-	412,298
<u>219</u>		521,223			581,906
219		521,223	<u>195</u>	8,697	22,008,837
-				~	107,815
244		521,223	195	8,608	21,396,440
		_	-		400,400
244		521,223	195	8,608	21,904,655
\$ 7	\$	225	\$ ₩	\$ 1,614	\$ 18.815.261

SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUNDS FOR THE LAST TEN YEARS

	Year Ended June 30,								
	_	<u>2011</u>		<u>2010</u>		2009		2008	
REVENUES:									
Property and other County tax	\$	5,544,728	\$	5,213,013	\$	4,800,437	\$	4,379,635	
Interest and penalty on property tax		81,080		82,363		65,526		58,912	
Intergovernmental		3,703,435		3,295,707		3,253,550		3,175,776	
Licenses and permits		11,151		12,902		14,420		12,021	
Charges for service		601,896		514,895		657,321		659,243	
Use of money and property		93,591		135,007		235,308		397,278	
Miscellaneous		162,912		222,536	•	173,359	-	96,700	
Total	\$	10,198,793	\$	9,476,423	\$	9,199,921	\$	8,779,565	
EXPENDITURES:									
Operating:									
Public safety and legal services	\$	2,573,062	\$	2,788,795	\$	2,487,850	\$	2,473,279	
Physical health and social services		725,492		669,250		575,735		568,088	
Mental health		1,179,741		1,060,162		1,204,274		1,211,153	
County environment and education		842,549		655,785		586,388		563,347	
Roads and transportation		3,143,908		2,590,730		3,323,315		2,891,357	
Governmental services to residents		453,622		505,306		456,132		381,381	
Administration		972,070		820,825		796,889		855,474	
Debt service		195,672		190,581		161,458		161,605	
Capital projects		447,930		974,309		196,893		266,652	
Total	\$	10.534.046	\$	10.255.743	\$	9.788.934	\$	9.372.336	

Modified Accrual Basis

·	<u>2007</u>	 2006	<u>2005</u>	 <u>2004</u>	<u>2003</u>	 2002
\$	4,175,273 56,977 3,450,156 13,358 788,971	\$ 4,231,345 60,014 3,368,187 11,281 623,798	\$ 4,234,587 60,791 3,535,323 36,328	\$ 5,541,916 62,374 3,342,798 5,591	\$ 5,443,778 68,333 3,202,070 4,078	\$ 5,651,315 81,516 3,489,556 5,533
	295,592 83,141	422,796 55,461	661,073 267,122 103,272	616,897 241,051 90,423	572,672 265,080 51,735	508,699 221,703 36,415
\$	8,863,468	\$ 8,772,882	\$ 8,898,496	\$ 9,901,050	\$ 9,607,746	\$ 9,994,737
\$	2,386,492 528,702 1,043,660 517,918 2,290,459 375,215 892,812 158,331 856,395	\$ 2,258,283 459,894 1,057,240 481,696 2,768,071 499,782 778,933 3,573,199 96,406	\$ 2,014,015 475,849 1,182,934 439,746 2,797,092 370,746 715,199 955,671 232,624	\$ 1,982,580 554,937 1,157,048 439,651 2,398,352 328,567 788,941 827,349 551,844	\$ 1,974,227 460,269 1,254,799 417,331 2,072,421 290,104 838,836 816,341 336,637	\$ 2,028,276 635,547 1,405,114 339,585 2,361,469 278,579 640,662 812,851 828,759
\$	9,049,984	\$ 11,973,504	\$ 9,183,876	\$ 9,029,269	\$ 8,460,965	\$ 9,330,842

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Officials of Jefferson County, Iowa:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Jefferson County, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the County's basic financial statements listed in the table of contents and have issued our report thereon dated February 22, 2012. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Jefferson County, lowa's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson County, lowa's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Jefferson County, lowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance all deficiencies, significant deficiencies or material weakness have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the County's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiency in internal control described in Part II of the accompanying Schedule of Findings as item II-A-11 to be a material weakness.

A significant deficiency is a deficiency or combination of deficiencies in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Jefferson County, lowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial

statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the County's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the County. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Jefferson County, lowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the County's responses, we did not audit Jefferson County, lowa's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Jefferson County, lowa and other parties to whom the County may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Jefferson County, lowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

ANDERSON, LARKIN & CO. P.C.

Ottumwa, Iowa February 22, 2012

SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2011

PART I: SUMMARY OF THE INDEPENDENT AUDITOR'S RESULTS

- (a) Unqualified opinions were issued on the financial statements.
- (b) Material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS

SIGNIFICANT DEFICIENCIES:

II-A-11 Segregation of Duties

<u>Comment</u> – During our review of the internal control structure, the existing procedures were evaluated in order to determine that incompatible duties, from a control standpoint, were not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and, therefore, maximizes the accuracy of the County's financial statements. We noted that generally one or two individuals in the offices identified may have control over the following areas for which no compensating controls exist:

Applicable Offices

 All incoming mail should be opened by an employee who is not authorized to make entries to the accounting records. This employee should prepare a listing of cash and checks received. The mail should then be forwarded to the accounting personnel for processing. Later, the same listing should be compared to the cash receipt records. Ag Extension Auditor Recorder Treasurer

2. Bank accounts should be reconciled promptly at the end of each month by an individual who does not sign checks or handle or record cash.

Ag Extension Auditor Recorder Sheriff Treasurer

3. Checks or warrants should be signed by an individual who does not otherwise participate in the preparation of the checks or warrants. Prior to signing, the checks or warrants and the supporting documentation should be reviewed for propriety. After signing, the checks or warrants should be mailed without allowing them to return to individuals who prepare the checks or warrants or approve vouchers for payment.

Ag Extension Auditor Recorder Sheriff Treasurer

Recommendation – We realize that with a limited number of office employees, segregation of duties is difficult. However, each official should review the control procedures of their office to obtain the maximum internal control possible under the circumstances. The official should utilize current personnel to provide additional control through review of financial transactions, reconciliations and reports. Such reviews should be performed by independent persons to the extent possible, and should be evidenced by the initials or signature of the reviewer and the date of the review.

Responses -

Ag Extension – We will review procedures and try to make any necessary changes to improve internal control.

SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2011

PART II: FINDINGS RELATED TO THE FINANCIAL STATEMENTS (Continued)

SIGNIFICANT DEFICIENCIES: (Continued)

II-A-11 Segregation of Duties (Continued)

Responses (Continued)

County Auditor – The internal control in processing mail, receipts, claims and payroll will be reviewed and evaluated for proprlety. The auditors will evaluate the assignment of personnel in each process and determine if an alternative method would enhance internal controls.

County Recorder – We will review procedures and try to make any necessary changes to improve internal control.

County Sheriff – We will review procedures and try to make any necessary changes to improve internal control.

County Treasurer – We will review procedures and try to make any necessary changes to improve internal control.

Conclusion - Responses accepted.

INSTANCES OF NON-COMPLIANCE

No matters were noted.

PART III: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING:

- III-A-11 <u>Certified Budget</u> Disbursements during the year ended June 30, 2011 did not exceed the amounts budgeted.
- III-B-11 Questionable Expenditures No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-11 <u>Travel Expense</u> No expenditures of County money for travel expenses of spouses of County officials or employees were noted.
- III-D-11 <u>Business Transactions</u> No business transactions between the County and County officials or employees were noted.
- III-E-11 <u>Bond Coverage</u> Surety bond coverage of County officials and employees is in accordance with statutory provisions. The amount of all bonds should be reviewed periodically to ensure that the coverage remains adequate for current operations.

SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2011

PART III: OTHER FINDINGS RELATED TO REQUIRED STATUTORY REPORTING: (Continued)

III-F-11 <u>Board Minutes</u> – No transactions were found that we believe should have been approved in the Board minutes but were not. However, in accordance with Code of Iowa Chapter 349.18, minutes are required to be published within one week following approval. The minutes for the meetings held August 9, 2010, January 17, 2011 and February 7, 2011 were not published within one week of approval.

Recommendation – The Board of Supervisors should ensure all minutes are published to comply with Chapter 349,18 of the Code of Iowa.

Response - We will do so from now on.

Conclusion - Response accepted.

- III-G-11 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the County's investments policy were noted.
- III-H-11 Resource Enhancement and Protection Certification The County properly dedicated property tax revenue to conservation purposes as required by Chapter 455A.19(1)(b) of the Code of Iowa in order to receive the additional REAP funds allocated in accordance with subsections (b)(2) and (b)(3).
- III-I-11 County Extension Office The County Extension Office is operated under the authority of Chapter 176A of the Code of Iowa and serves as an agency of the State of Iowa. This fund is administered by an Extension Council separate and distinct from County operations and, consequently, is not included in Exhibits A or B.

Disbursements during the year ended June 30, 2011 for the County Extension Office did not exceed the amount budgeted.